AGENDA
Tuesday, October 8, 2019

Terry Morse, Grand County Council Vice Chair

12:00 p.m.

- Call to Order and Welcome of U.S. Congressman John Curtis and staff
- Introductions
- Remarks from Congressman Curtis
- Dialogue on:
  - impacts to local government due to underfunding for public lands management
  - proposed county ordinance for local law enforcement citations on federal lands
  - property tax costs to help provide public safety on public lands, including fire, law enforcement, and emergency medical services
  - request for reasonable federal assistance for Western counties
  - continued funding of Essential Air Service
  - use of federal highway gravel pits
  - OHV use in National Parks
  - other federal-related topics of interest
- Presentations
  - “Moab’s Childcare Crisis: A Community Solution” (Moab Community Childcare)
- Future Considerations
- Adjournment

NOTICE OF SPECIAL ACCOMMODATION DURING PUBLIC MEETINGS. In compliance with the Americans with Disabilities Act, individuals with special needs requests wishing to attend County Council meetings are encouraged to contact the County two (2) business days in advance of these events. Specific accommodations necessary to allow participation of disabled persons will be provided to the maximum extent possible. T.D.D. (Telecommunication Device for the Deaf) calls can be answered at: (435) 259-1346. Individuals with speech and/or hearing impairments may also call the Relay Utah by dialing 711. Spanish Relay Utah: 1 (888) 346-3162

It is hereby the policy of Grand County that elected and appointed representatives, staff and members of Grand County Council may participate in meetings through electronic means. Any form of telecommunication may be used, as long as it allows for real time interaction in the way of discussions, questions and answers, and voting.

At the Grand County Council meetings/hearings any citizen, property owner, or public official may be heard on any agenda subject. The number of persons heard and the time allowed for each individual may be limited at the sole discretion of the Chair. On matters set for public hearings there is a three-minute
time limit per person to allow maximum public participation. Upon being recognized by the Chair, please advance to the microphone, state your full name and address, whom you represent, and the subject matter. No person shall interrupt legislative proceedings.

Requests for inclusion on an agenda and supporting documentation must be received by 5:00 PM on the Wednesday prior to a regular Council Meeting and forty-eight (48) hours prior to any Special Council Meeting. Information relative to these meetings/hearings may be obtained at the Grand County Council's Office, 125 East Center Street, Moab, Utah; (435) 259-1346.
NATIONAL PARK SERVICE
TASK AGREEMENT
With
GRAND COUNTY, UTAH

COOPERATIVE AGREEMENT #H1341112001

PRECIDENT DESCRIPTION:
Per Cooperative Agreement #H1341112001, the National Park Service will provide a sum of $2,200 to Grand County, Utah, for cooperative management activities and emergency operations in Grand County, Arches National Park, and Canyonlands National Park for fiscal year 2016.

COORDINATOR: Chair, County Council
Grand County, Utah
125 West Center Street
Moab, Utah 84532

COST: Not to Exceed $2,200

FUND SOURCE: Recreation Fee Demonstration

PROJECT SCHEDULE: Fiscal Year 2016

PROJECT APPROVAL

Julie Newland, Contracting Officer, National Park Service

Date

Kate Cannon, Superintendent, National Park Service

Date: 7-18-2016

Chair, Grand County Council, Grand County, Utah
General Information (Visitation/Impact)

87% of the land in Grand County is state or federal land.

Between 2010 and 2018 visitation to Arches National Park and Canyonlands National Park increased 60.1% and 58.9%, respectively.

In 2018, Arches NP and Canyonlands NP reported 1,663,557 and 739,449 recreational visits, respectively, for a total of 2,403,006 recreational visits.

Between 2011 and 2019, visitation and visitor days on BLM land within the Moab Field Office increased 70.6% and 47.7% respectively.

In 2019, the Moab Field Office of the BLM reported 3,088,180 visits and 1,894,393 visitor days.

Status of Local-Federal Cooperative Agreements

Since 2012, federal land agencies have not draft new agreements or extended or renewed agreements for emergency, search and rescue, or local law enforcement response and services on public lands.

The BLM has not paid Grand County for any of these services since 2012, at which time the BLM compensated Grand County $12,500 per year for “law enforcement and dispatch support.”

The FS has only paid Grand County $4,500 for similar services since 2011.

NPS continues to pay Grand County $2,000 per year for “cooperative emergency operations,” although the Cooperative Agreement expired in 2016 and has not been renewed or extended by NPS.

Grand County Dispatch

All emergency and incident calls within Grand County, including those that occur on NPS, BLM, and FS lands, use our dispatch system.

From 2016 through 2019, calls from public lands constituted 10.1% of all call volume through Grand County’s dispatch system.

In 2019, Grand County’s dispatch system cost Grand County $678,384. The Grand County Clerk/Auditor projects this cost will increase to $745,004 by 2021.

The Grand County Dispatch System is funded by the Grand County Sheriff’s Office. NPS pays $2,000 per year for cooperative emergency services, including dispatch. The BLM has made no contributions or payments to fund dispatch since at least 2011 although the BLM has agreed to begin payments for dispatch. The FS has not made any contributions or payments to fund dispatch.

Grand County Search and Rescue

Grand County Search and Rescue is the busiest search and rescue team in the state.
GCSAR’s budget has increased 15% between 2014 and 2018, in large part because of the increased visitation to our public lands.

In 2019, there have been 112 SAR missions as of October 3, 2019, all of which originate on public lands.

In 2017, with 127 SAR missions, GCSAR provided 2,956 personnel hours for search and rescue on public lands.

In 2017, 94.5% of all SAR victims were visitors to Grand County.

Since 1998, the 4 most common types of victims are hikers, bikers, snowmobilers, and 4WD recreationists, in that order of incident.

SAR missions are complicated, often in remote locations. On average, each SAR mission requires 23.28 personnel hours.

In 2018, GCSAR’s budget was $183,953.

Grand County Search and Rescue is funded by the Grand County Sheriff’s Office (with approximately $23,000 in annual contributions by the Utah Search and Rescue Financial Assistance Program). BLM, FS, and NPS have made no contributions or payments to fund GCSAR.

**Grand County Sheriff’s Office**

The Grand County Sheriff’s Office budget has increased 46% between 2015 and 2019, in large part because of the increased visitation to our public lands.

In the last 3 years, at least 2.3% of all SO response has been to incidents or emergencies occurring on public lands in Grand County. These incidents typically involve longer response times given location and nature of incidents on public lands.

In 2019, the Grand County Sheriff’s Budget is $2,836,580.

NPS pays $2,000 per year for cooperative emergency services, including dispatch. The BLM and FS have made no contributions or payments to fund local law enforcement since at least 2011 and 2015, respectively.
GRAND COUNTY, UTAH
ORDINANCE _______ (2019)

AN ORDINANCE AMENDING THE GRAND COUNTY ORDINANCES TO INCLUDE
TITLE 17 - USE OF PUBLIC LANDS

WHEREAS, Utah Code § 17-50-304 permits Grand County (the “County”) to make and
enforce “all such local, police, building, and sanitary regulations as are not in conflict with
general laws;”

WHEREAS, Grand County experiences millions of recreational user visits each year,
according to visitor use statistics maintained by the National Park Service;

WHEREAS, said recreational users seek a high-quality recreational experience on our public
lands maintained by the National Park Service, United States Forest Service, Bureau of Land
Management, State of Utah, and the County;

WHEREAS, the high number of recreational users utilizing public campgrounds and free
dispersed camping areas creates undue stress on public lands within the County, including
adverse impact to local wildlife, vegetation, soil, and visual and cultural resources; increases
conflict among recreational users; and poses a threat to public safety and enjoyment of public
lands;

WHEREAS, Grand County has received an increase in the number of complaints regarding the
impacts of recreational users in the County, especially with regards to sanitation, fire safety,
noise, animals, and general preservation of the environment;

WHEREAS, to reduce damage to natural and cultural resources and to provide for public
safety, it is in the best interest of Grand County and its citizens if the County establishes
regulations to govern use of public lands within the County; and

WHEREAS, the Grand County Council held a public hearing on this Ordinance to solicit input
from local residents and public lands users on November 5, 2019.

NOW, THEREFORE, BE IT ORDAINED by the County Council that it does hereby amend
the Grand County Ordinances to include Title 17 – Use of Public Lands, which law shall
govern camping and use of public lands in Grand County:

See Exhibit A

PASSED, ADOPTED, AND APPROVED by the Grand County Council in a public meeting on
November 18, 2019 by the following vote:

Those voting aye: ___________________
Those voting nay:

Those absent:

Grand County Council

Evan Clapper, Chair

ATTEST:

Chris Baird, Clerk/Auditor
EXHIBIT A

Title 17

USE OF PUBLIC LANDS

Chapters:
17.01 Purpose
17.02 Definitions
17.03 Camping and Parking
17.04 Sanitation
17.05 Roadways and Vehicles
17.06 Animals
17.07 General Use
17.08 Enforcement

Chapter 17.01

PURPOSE

17.01.010 Purpose

These regulations establish minimum standards to:

A. Reduce damage to and undue stress on natural resources located on Public Lands in Grand County, including local wildlife, vegetation, soil, and visual and cultural resources;

B. Reduce conflict between recreational users and increase the enjoyment of Public Lands in Grand County;

C. Assist federal and state law enforcement officers, including Authorized Officers, employed by the National Park Service, United States Forest Service, Bureau of Land Management, and State of Utah to make and enforce regulations that protect and promote Public Lands in Grand County;

D. Provide for public safety and secure and promote the public health, comfort, convenience, safety, welfare and the peace and quiet of all users of Public Lands within Grand County.
Chapter 17.02

DEFINITIONS

Sections:
17.02.010 Definitions

17.02.010 Definitions.
A. “Authorized Officer” means any elected, appointed, or employed officer of a federal, state, or local law enforcement agency who is commissioned to enforce the criminal laws of the United States of America or State of Utah generally.

B. “Camping”, or to camp, means the temporary use of Public Lands for the purpose of overnight occupancy without a permanently fixed structure, including pitching a tent, parking a trailer, erecting any shelter, or placing any other camping equipment for overnight occupancy.

C. “Designated Campground” means a designated and signed area that has been improved and developed for camping with facilities such as toilets, tables, and fire pits.

D. “Developed Recreation Site” means a fee and non-fee area which has been designated, improved or developed for recreation, including Designated Campgrounds, Dispersed Camping Areas, picnic areas, day use areas, walks, trails, and roads, which may be managed by the United States, State of Utah, or Grand County.

E. “Dispersed Camping Area” means a non-fee area used for camping outside of a designated campground with no services, such as trash removal, and few or no facilities such as toilets, tables, and fire pits.

F. “Greywater” means wastewater generated from baths, sinks, basins, and other appliances that has not been contaminated by fecal matter.

G. “Motor Vehicle” means a self-propelled vehicle intended primarily for use and operation on the highways, as defined in Utah Code § 41-la-102.

H. “Nuisance Animal” means any animal(s) that: molests passersby or passing vehicles; attacks other animals; trespasses on private property; is repeatedly at large or not under restraint damages private or public property; or barks, whines or howls in an excessive, continuous or untimely manner.

I. “Off-Highway Vehicle” means every all-terrain type I vehicle, all-terrain type II vehicle, all-terrain type III vehicle, or motorcycle as defined in Utah Code § 41-la-22.

J. “Public Lands” means land owned by the United States, State of Utah, or Grand County.
K. "Sewage Facility" means any wet or dry toilet, temporary waste kit that may be safely deposited into a refuse container, or other wastewater system provided for the purpose of treating waste or sewage.

L. "Vehicle" means all Motor Vehicles and Off-Highway Vehicles.

Chapter 17.03

CAMPING AND PARKING

Sections:
17.03.010 Campfires
17.03.020 Camping

17.03.010 Campfires.
On Public Lands, unless authorized by permit, no person shall:
   A. Ignite or maintain a wood-burning fire outside of a firepan, fireplace, grill or ring that is either established or provided for that purpose;
   B. Ignite or maintain a fire using propane, gasoline, or similar fuel except in a stove or lantern;
   C. Build or install, or otherwise create new fireplaces, fire grills, or campfire rings;
   D. Burn wood pellets;
   E. Fire a tracer or incendiary device;
   F. Leave a fire unattended or fail to completely extinguish a fire not in use, except to report it if it has spread beyond control,
   G. Resist or interfere with the efforts of firefighter(s) to extinguish a fire;
   H. Enter an order which is closed by a fire prevention order; or
   I. Perform any act restriction by a fire prevention order.

17.03.020 Camping.
On Public Lands, unless otherwise authorized by permit, no person shall:
   A. Camp outside of established and designated campsites;
   B. Build or install, or otherwise create, new campsites;
   C. Occupy or otherwise use a campsite occupied by or reserved for another person;
   D. Camp in areas posted as closed to camping (including No Camping signs), including archaeological sites and historic sites;
   E. Occupy a campsite:
      1. In Designated Campgrounds:
         a. With more people or vehicles than permitted or posted;
         b. Without payment of required fees; or
         c. For a longer period of time than permitted by applicable federal, state, or local law;
      2. In Dispersed Camping Areas:
         a. With more than ten (10) people and two (2) vehicles; or
         b. For more than fourteen (14) consecutive days within a thirty (30) day period within a thirty (30) mile radius; or
F. Interfere with a lawful occupant or user of a campsite.

Chapter 17.04

SANITATION

Sections:
17.04.010 Human Waste
17.04.020 Trailer Refuse or Waste
17.04.030 Cleaning and Washing

17.04.010 Human Waste.
No person shall dump or otherwise deposit human waste, or wastewater contaminated by fecal matter, on Public Lands except in a Sewage Facility. All persons are required to carry out solid human body waste and must possess and utilize a Sewage Facility that allows for the disposal of solid human waste through authorized sewage systems;

17.04.020 Trailer Refuse or Waste.
No person shall drain, dump, or otherwise deposit refuse or waste from any trailer or other vehicle on to Public Lands, including Greywater and oil, except in receptacles provided for such use.

17.04.030 Cleaning and Washing.
No person shall clean fish, game, clothing, or household articles at any outdoor hydrant, pump, faucet, or foundation or restroom water faucet on Public Lands.

Chapter 17.05

ROADWAYS AND VEHICLES

17.05.010 General Regulation

17.05.010 General Regulation.
Utah Statute §§ 41-22-1 et seq. (Off-Highway Vehicles) and §§ 41-6a-101 et seq. (Traffic Code), as amended, shall govern the general operation, use, and parking of Off-Highway Vehicles on Public Lands. In the event of conflict, Utah Statute shall control.

Chapter 17.06

ANIMALS

Sections:
17.06.010 Restraint and Care, Generally
17.06.020 Hitching or Tying Animals
17.06.030 Nuisance Animals
17.06.010 Restraint and Care, Generally.
Title 6 of the Grand County Ordinances, and Utah Statute §§ 76-9-301 et seq., as amended, shall govern the restraint and care of animals on Public Lands. In the event of conflict, Utah Statute shall control; in the event of conflict between Title 6 and Chapter 17.06 of the Grand County Ordinances, Title 6 shall control.

17.06.020 Hitching or Tying Animals.
No person shall hitch or tie an animal to any tree, shrub, vehicle, or improvement, including structures, on Public Lands that causes damage or blocks or restricts foot or vehicular traffic.

17.06.030 Nuisance Animals.
On Public Lands, and as determined by an Authorized Officer, no person shall:
A. Maintain a Nuisance Animal without proper confinement or muzzling; or
B. Fail to restrain a Nuisance Animal.

Chapter 17.07

GENERAL USE

Sections:
17.07.010 Resource Collection
17.07.020 Protection of Property and Resources
17.07.030 Noise
17.07.040 Trails and Walks
17.07.050 Nuisance
17.07.060 Abandonment of Property
17.07.070 Vandalism

17.07.010 Resource Collection.
On Public Lands, unless authorized by permit, no person shall:
A. Collect, gather, or cut wood for any purpose;
B. Collect for commercial purposes or in commercial quantities any of the following:
   1. Commonly available renewable resources such as flowers, berries, nuts, seeds, cones and leaves;
   2. Nonrenewable resources such as rock and mineral specimens, common invertebrate and plant fossils, and semiprecious stones;
   3. Petrified wood; or
   4. Mineral materials; or
C. Gather petrified wood in the following areas:
   1. The Colorado River SRMA;
   2. High visitation sites within the Labyrinth Rim/Gemini Bridges SRMA; and
   3. Any other areas in which petrified wood gathering is prohibited by federal, state, or local law;

17.07.020 Protection of Property and Resources.
On Public Lands, no person shall willfully deface, disturb, remove, or destroy:
A. Any personal property or structures, or any scientific, cultural, archeological, or historic resource, natural object or area; or
B. Plants or their parts, soil, rocks, or minerals, or cave resources, except as otherwise authorized by permit or written agreement.

17.07.030 Noise.
A. Title 11 of the Grand County Ordinances, as amended, shall govern noise on public lands. In the event of conflict between Title 11 and this Chapter 17.07.030, Title 11 shall control.
B. On Public Lands, except as otherwise posted or permitted, no person shall:
   a. Operate or use any audio device such as a radio, television, musical instrument, generator, or other noise producing device or motorized equipment:
      1. In a manner that makes unreasonable noise that disturbs other visitors; or
      2. Between the hours of 10 pm and 6 am.

17.07.040 Trails and Walks.
On Public Lands, no person shall:
A. Bicycle, rollerblade, roller skate, skateboard, or operate a Vehicle on any trail or walk not specifically designated and posted for that purpose;
B. Block, restrict, or otherwise interfere with the normal use of any trail or walk; or
C. Recreate off designated trails and walks in posted areas.

17.07.050 Nuisance.
On Public Lands, and as determined by an Authorized Officer, no person shall cause a public disturbance or create a risk to other persons by engaging in activities which include, but are not limited to, the following:
A. Making noise that exceeds that permitted by Title 11 - Noise of the Grand County Ordinances;
B. Creating a hazard or nuisance as otherwise defined by the Grand County Ordinances, including Chapter 8.08 – Nuisances and the Grand County Land Use Code, as amended;
C. Refusing to disperse when directed to do so by an Authorized Officer;
D. Maintaining or failing to restrain a Nuisance Animal of any kind without proper confinement or muzzling, as determining by an Authorized Officer.

17.07.060 Abandonment of Property.
Except as otherwise authorized by permit or written agreement, no person shall leave personal property unattended for more than 48 hours on Public Lands. Personal property left unattended for more than 48 hours shall be subject to disposition under federal, state, and local law.

17.07.070 Vandalism
No person shall interfere or tamper with or otherwise vandalize any improvements at Developed Recreation Sites or on any Public Lands, including Sewage Facilities, fee deposit tubes, signage, fencing, landscaping, structures, and accessory improvements.
Chapter 17.08

ENFORCEMENT

Sections:
17.08.010 Violation.

17.08.010 Violation.

Except where Utah Statute punishes a violation hereunder as an infraction, any person who is found guilty of violating any of this Title 17, either by failing to do those acts required herein or by doing a prohibited act, is guilty of a Class B misdemeanor punishable by a maximum sentence of up to six months in jail and a maximum fine of $1,000. Each day such violation is committed or permitted to continue shall constitute a separate violation.

The County Attorney may initiate legal action, civil or criminal, requested by the County Executive or Sheriff to abate any condition that exists in violation of this Title 17. In addition to other penalties imposed by a court of competent jurisdiction, any person(s) found guilty of violating this Title 17 shall be liable for all expenses incurred by the County in removing or abating any nuisance or other noise disturbance.
Moab's Childcare Crisis
A Community Solution
Moab Community Childcare (MCC)

**Mission**
Moab Community Childcare is a nonprofit organization committed to providing safe, accessible, and high-quality child care for working families in the Moab Community.

**Vision & Values**
- Nurturing and supporting strong families
- Inclusivity & diversity
- Stability for infants and toddlers
- Strong, stable and well-trained childcare workforce
- Caring use of developmentally appropriate practices
- Sustainable operations
History of Moab Community Childcare

Formation of MCC- September 2016
Childcare providers dinner- March 2017
MCC community survey- July 2018
501c3 non-profit status- October 2018
MOU with Lutheran Church- February 2019
Recruiting ED- present
Moab’s Childcare Crisis

In Grand County...

Each year, approximately 100 infants are born

About 200 children (0-2)

Currently, for children (0-2): 3 licensed providers (8 spaces) and 0 availability

careaboutchildcare.utah.gov
Moab Community Childcare Survey (47 responses)

85% found it difficult to very difficult to find childcare

Why does your child not go to a licensed provider? 31% availability, 22% cost

Average: $500/month. Most are not paying.

Have you thought about quitting a job because you could not find childcare. 70% yes

Truly we need ... a safe place where working moms can leave our kids. There are some but they are full and they have you on a waitlist for months... It's sad but true. -MVMC Client

Local childcare providers did not express concern about competition.

The need exists.
Moab is ready for a solution.
Why is childcare important to Moab?

- Public Health
- Local Commerce
- Governmental Agency
- Education
A Collective Community Solution
Moab Community Childcare Service

High quality care for children ages 0-2
Utah State Licensed Childcare Center

7:00am-5:00pm Monday through Friday

Health and Safety
Developmentally Appropriate Practice
Well-trained Teachers
Family/Parenting Center
How it works

Satellite Childcare Centers

8 total children
Infant to teacher ratio 1:4
2.5 caregivers (two staff members always present)

7:00am- 5:00pm

See projected budget
How it works

**STAFF**
Director (overseeing all centers)
$18/hr
- 20 hrs of direct care
- 20 hrs of administration duties
- fill in for teachers during breaks and lunch

Staff (Primary caregivers- 2.5 per center)
Lead Teacher: $15/hr
Assistant Teacher: $12/hr
- 40 hours of direct care
- Basic custodial work each evening

**Tuition**
$650 Monthly flat rate
DWS subsidy can be applied
Additional needs-based subsidies
- No discount for 1+ children.
- No discount for missed days or holidays.
- No discount for staff

**Calendar**
Year-round
Does not follow School District calendar

Substitute pool is not included
Organization and Management

Board of Directors

MCC Executive Director
Satellite Centers

Public Health
Education
Local Commerce
Government Agency
MCC Collective Impact Proposal

MCC and local agencies work together to provide high quality childcare for children 0-2.

MCC will run general operations
- Daily operations at MCC Centers
- Obtain Utah State Childcare Licensing
- Teacher Education
- Recruitment/Enrollment

Local Agency will sponsor a center
- Provide classroom space and equipment
- Reserve at least one to two spaces for underserved populations
- Appoint a liaison from agency to work with MCC
How to Sponsor a MCC Center

Minimum Requirements (for state certification)

- **280 square feet of indoor space**
  - At least 35 square feet of indoor space for each child in care.
  - An infant room of 8 requires 280 square feet

- **320 square feet** of outdoor space
  - An outdoor area that is safely accessible to children. (17) The outdoor area shall have at least 40 square feet of space for each child using the area at one time.
  - An infant outdoor area for 8 would require 320 square feet (or ½ rule 106 square square feet)

- **1 working sink**
  - There shall be 1 working sink that is used only for handwashing in the room, and all bottle and food preparation shall be done in the kitchen and brought to the infant area by a non-diapering staff member.
  - MCC will not prepare bottles, therefore only one sink is required.

"The approximate cost of furnishing an infant room at a minimal level is approximately $7,000 the cost of a fully furnished and equipped infant room is about $10,000."

– State of Utah Care About Childcare
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- State of Utah Care About Childcare
Next Steps

1. **Recruit an Executive Director**
   New directors shall have the following educational credentials:
   - Any bachelor's degree or higher education degree
   - At least 60 clock hours of approved Utah Early Childhood Career Ladder courses in child development, social/emotional development, and the child care environment
   - OR
   - 60 clock hours of equivalent training as approved by the Department
     - [https://childcarelicensing.utah.gov/rules/081018%20Nr381-100.pdf](https://childcarelicensing.utah.gov/rules/081018%20Nr381-100.pdf) (page 18)

2. **Establish Sponsorships for MCC Centers**
   - *Lutheran Church is an available space!*
   - 1. Review example MOU with governing board,
   - 2. Confirm the physical and/or financial requirements,
   - 3. Contact MCC, Joanna Onorato or we can contact you!

3. **Provide childcare for 0-2 in Moab!**
Discussion